ACCESS REFORM PRINCIPLES BEGEIVED

DEC 2 4 1996

FEDERAL GOLDMUNICATIONS COMMISSION

- The current access charge rules are not economically rational, and proffice sources excessive rates.
- The Interconnection Order is a good starting point for access charge reform.
 - Access charge rate structure should replicate Unbundled Network Elements, rather than the current BSA rate structure.
 - Access charges should be based on forward-looking costs, i.e. TELRIC.
 - Access charges should not include implicit subsidies.

AD HOC TELECOMMUNICATIONS USERS COMMITTEE ACCESS CHARGE REFORM PRINCIPLES

- CCLC has no place in, and is not needed in, a TELRIC-based access charge model.
- The forward-looking costs of subscriber lines in states with 82% of all access lines is less than or equal to the maximum SLC levels.
 - Subscriber line TELRIC based on FCC proxy costs for loops and ports.
 - CCLC is not needed to cover the forward looking costs of subscriber lines.
 - CCLC should not be used to implicitly subsidize Universal Service.
- The forward-looking cost of primary lines is less than the forward-looking cost of second lines, because primary lines permit substantially higher utilization of outside plant. About 17% of homes subscribe to second lines.

TOTAL SLC Revenues Collected Today Are Sufficient to Cover a TELRIC-Based Interstate NTS Assignment without CCLCs

Approximate Annual SLC Revenues Today \$7.05 Billion

Approximate Annual TELRIC-Default Interstate NTS Assignment

Loop Only Loop and Port (low estimate) Loop and Port (high estimate)

\$6.18 Billion \$6.66 Billion

\$7.05 Billion

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Approximate Annual TELRIC-Default Interstate NTS Assignment

> Loop Only Loop and Port (low estimate) Loop and Port (high estimate)

\$6.18 Billion \$6.66 Billion

\$7.05 Billion

Res and Bus Access Lines

Total

145-million

In States where Existing SLC revenues recover TELRIC-BASED NTS Assignment

109-million

In States where SLC revenues would recover TELRIC-BASED NTS Assignment if raised to CAP

119-million

Percentage of lines for which no additional NTS

82%

recovery is required

TELRIC-BASED NTS

State Proxy Rate:

Interstate Assignment (25%

State	Carrier	Local Loop (Po Proxy Ceiling	ow Range Hi ort Proxy= (P \$1.10)		Loop Only	Loop & Port Low	Loop & Port High
Alabama	BSOU	\$17.25	\$18.35	\$19.25	\$4.31	\$4.58	\$4.80
Arizona	USWS	\$12.85	\$13.95	\$14.85	\$3.21	\$3.47	\$3.70
Arkansas	SWBT	\$21.18	\$22.28	\$23.18	\$5.30	\$5.52	\$5.74
California	PACB	\$11.10	\$12.20	\$13.10	\$2.78	\$2.66	\$2.86
Colorado	USWS	\$14.97	\$16.07	\$16.97	\$3.74	\$3.99	\$4.21
Connecticut	SNET	\$13.23	\$14.33	\$15.23	\$3.31	\$3.47	\$3.69
Delaware	BLAT	\$13.24	\$14.34	\$15.24	\$3.31	\$3.59	\$3.81
District of Colur		\$10.81	\$11.91	\$12.81	\$2.70	\$2.94	\$3.16
Florida	BSOU	\$13.68	\$14.78	\$15.68	\$3.42	\$3.65	\$3.87
Georgia	BSOU	\$16.09	\$17.19	\$18.09	\$4.02	\$4.21	\$4.43
Idaho	USWS	\$20.16	\$21.26	\$22.16	\$5.04	\$5.25	\$5.48
Illinois	AMER	\$13.12	\$14.22	\$15.12	\$3.28	\$3.56	\$3.78
Indiana	AMER	\$13.29	\$14.39	\$15.29	\$3.32	\$3.60	\$3.82
lowa	USWS	\$15.94	\$17.04	\$17.94	\$3.99	\$4.26	\$4.49
Kansas	SWBT	\$19.85	\$20.95	\$21.85	\$4.96	\$5.24	\$5.46
Kentucky	BSOU	\$16.70	\$17.80	\$18.70	\$4.18	\$4.45	\$4.68
Louisiana	BSOU	\$16.98	\$18.08	\$18.98	\$4.25	\$4.52	\$4.75
Maine	NYNX	\$18.69	\$19.79	\$20.69	\$4.67	\$4.56	\$4.76
Maryland	BLAT	\$13.36	\$14.46	\$15.36	\$3.34	\$3.61	\$3.83
Massachusetts	NYNX	\$9.83	\$10.93	\$11.83	\$2.46	\$2.62	\$2.84
Michigan	AMER	\$15.27	\$16.37	\$17.27	\$3.82	\$3.99	\$4.21
Minnesota	USWS	\$14.81	\$15.91	\$16.81	\$3.70	\$3.91	\$4.13
Mississippi	SWBT	\$21.97	\$23.07	\$23.97	\$5.49	\$5.72	\$5.94
Missouri	BSOU	\$18.32	\$19.42	\$20.32	\$4.58	\$4.83	\$5.06
Montana	USWS	\$25.18	\$26.28	\$27.18	\$6.30	\$6.47	\$6.69
Nebraska	USWS	\$18.05	\$19.15	\$20.05	\$4.51	\$4.79	\$5.01
Nevada	NEVB	\$18.95	\$20.05	\$20.95	\$4.74	\$4.97	\$5.19
Hew Hampshire		\$16.00	\$17.10	\$18.00	\$4.00	\$4.28	\$4.50
New Jersey	BLAT	\$12.47	\$13.57	\$14.47	\$3.12	\$3.39	\$3.62
New Mexico	USWS	\$18.66	\$19.76	\$20.66	\$4.67	\$4.75	\$4.97
New York	NYNX	\$11.75	\$12.85	\$13.75	\$2.94	\$3.02	\$3.23
North Carolina	BSOU	\$16.71	\$17.81	\$18.71	\$4.18	\$4.43	\$4.65
North Dakota	USWS	\$25.36	\$26.46	\$27.36	\$6.34	\$6.42	\$6.64
Ohio	AMER	\$15.73	\$16.83	\$17.73	\$3.93	\$4.18	\$4.40
Oklahoma	SWBT	\$17.63	\$18.73	\$19.63	\$4.41	\$4.68	\$4.91
Oregon	USWS	\$15.44	\$16.54	\$17.44	\$3.86	\$4.05	\$4.27

TELRIC-BASED NTS

State Proxy Rate:

Interstate Assignment (25%

State	Carrier	Local Loop (Po Proxy Ceiling	ow Range High ort Proxy= (P \$1.10)		Loop Only	Loop & Port Low	Loop & Port High
Pennsylvania	BLAT	\$12.30	\$13.40	\$14.30	\$3.08	\$3.35	\$3.58
Rhode Island	NYNX	\$11.48	\$12.58	\$13.48	\$2.87	\$2.94	\$3.15
South Carolina	BSOU	\$17.07	\$18.17	\$19.07	\$4.27	\$4.51	\$4.73
South Dakota	USWS	\$25.33	\$26.43	\$27.33	\$6.33	\$6.53	\$6.75
Tennesee	BSOU	\$17.41	\$18.51	\$19.41	\$4.35	\$4.59	\$4.82
Texas	SWBT	\$15.49	\$16.59	\$17.49	\$3.87	\$4.08	\$4.30
Utah	USWS	\$15.12	\$16.22	\$17.12	\$3.78	\$3.95	\$4.17
Vermont	NYNX	\$20.13	\$21.23	\$22.13	\$5.03	\$1.71	\$1.78
Virginia	BLAT	\$14.13	\$15.23	\$16.13	\$3.53	\$4.84	\$5.12
Washington	USWS	\$13.37	\$14.47	\$15.37	\$3.34	\$3.52	\$3.74
West Virginia	BLAT	\$19.25	\$20.35	\$21.25	\$4.81	\$5.06	\$5.29
Wisconsin	AMER	\$15.94	\$17.04	\$17.94	\$3.99	\$4.24	\$4.46
Wyoming	USWS	\$25.11	\$26.21	\$27.11	\$6.28	\$6.53	\$6.75
		We	eighted Aver	age:	\$3.55	\$3.71	\$3.92

Billable Business and Residence Exchange Access Lines - Year End 1995

		Bu	isiness Ac	cess Lines:	gard-sg	Residential Access Lines:
State	Carrier	<u>Si</u>	ngle Line	Multi Line	:	Total
Alabama	BSOU		58,279	438,635		1,475,979
Arizona	USWS		42,803	566,272		1,629,107
Arkansas	SWBT	1	29,621	211,953		675,162
California	PACB	:	533,245	6,313,104		12,462,105
Colorado	USWS	1	55,981	631,929	ĺ	1,529,094
Connecticut	SNET		69,630	482,190		1,414,948
Delaware	BLAT		13,276	147,007		313,077
District of Columbia	BLAT	:	7,554	553,584		286,425
Florida	BSOU		241,998	2,303,270		6,602,113
Georgia	BSOU	:	119,666	1,103,478	1	2,484,561
Idaho	USWS	-	20,193	126,995		410,878
Illinois	AMER	i	320,847	2,187,940	!	4,551,730
Indiana	AMER		86,896	775,247		2,124,167
lowa	USWS		41,412	263,998		944,159
Kansas	SWBT		32,982	310,113	1	832,115
Kentucky	BSOU		52,326	321,765		1,617,575
Louisiana	BSOU		53,145	492,414		1,508,895
Maine	NYNX		28,376	123,132		450,947
Maryland	BLAT		66,361	1,001,726	*	2,091,428
Massachusetts	NYNX		201,521	1,067,209		2,706,501
Michigan	AMER		244,790	1,465,973		3,746,014
Minnesota	USWS		41,364	609,255		1,401,465
Mississippi	BSOU		43,653	242,272		840,082
Missouri	SWBT		82,301	692,786		2,043,374
Montana	USWS		12,797	70,297		239,070
Nebraska	USWS		26,290	198,348		574,886
Nevada	NEVB	1	76,930	243,167		653,089
Hew Hampshire	NYNX		31,504	157,209		484,126
New Jersey	BLAT	1	134,440	1,656,971		3,716,285
New Mexico	USWS		23,065	179,311		585,471
New York	NYNX		339,912	3,227,097	!	7,466,909
North Carolina	BSOU		184,845	832,665	! !	2,532,516
North Dakota	USWS		9,133	57,511		185,548
Ohio	AMER		245,022	1,416,905		4,319,855
Oklahoma	SWBT		47,242	363,721	. : !	1,103,926
Oregon	USWS		53,394	412,794		1,178,177
Pennsylvania	BLAT		256,463	1,845,512		4,856,217

Billable Business and Residence Exchange Access Lines - Year End 1995

		Business Access Lines:	Residential Access Lines:
State	Carrier	Single Line Multi Line	Total
Rhode Island	NYNX	33,964 123,323	426,973
South Carolina	BSOU	48,070 348,129	1,039,978
South Dakota	USWS	13,058 70,671	212,983
Tennesee	BSOU	74,621 626,648	1,900,401
Texas	SWBT	228,625 2,755,837	6,669,223
Utah	USWS	21,262 247,552	645,102
Vermont	NYNX	16,327 68,650	216,776
Virginia	BLAT	103,849 1,161,158	2,544,748
Washington	USWS	79,867 716,699	2,120,319
West Virginia	BLAT	22,766 143,777	564,877
Wisconsin	AMER	68,023 652,311	1,691,689
Wyoming	USWS	8,769 57,575	151,470
Weighted Averag	je	4,648,458 40,066,085	100,222,515

Analysis of Subscriber Line Charge Recovery of Forward Looking NTS Costs

		Residence	Business	Average	TELRIC-Default	Existing
State	Carrier	SLC	Multiline SLC	SLC Parting	Assignment	SLC Recover
Alabama	BSOU	\$3.50	\$6.00	<u>Per Line</u> \$4.06	Per Line	Full NTS?
Arizona	USWS	\$3.50 \$3.50	\$6.00 \$6.00	\$4.0 0 \$4.13	\$4.58 \$2.47	V
Arkansas	SWBT	\$3.50 \$3.50	\$6.00 \$6.00	\$4.13 \$4.08	\$3.47 \$5.50	Yes
California	PACB	\$3.50	\$4.73	\$4.00 \$3.90	\$5.52 \$2.66	Vaa
Colorado	USWS	\$3.50	\$6.00	\$3.90 \$4.21	\$3.99	Yes Yes
Connecticut	SNET	\$3.50	\$5.99	\$4.11	\$3.47	Yes
Delaware	BLAT	\$3.50	\$2.95	\$3.33	\$3.47 \$3.59	162
District of Columbia		\$3.50	\$5.91	\$5.07	\$3.5 9 \$2.94	Yes
Florida	BSOU	\$3.50	\$6.00	\$4.13	\$3.65	Yes
Georgia	BSOU	\$3.50	\$6.00	\$4.24	\$4.21	Yes
Idaho	USWS	\$3.50	\$6.00	\$4.07	\$5.25	165
Illinois	AMER	\$3.50	\$4.01	\$3.66	\$3.56	Yes
Indiana	AMER	\$3.50	\$5.58	\$4.04	\$3.60	Yes
lowa	USWS	\$3.50	\$4.67	\$3.75	\$4.26	. 63
Kansas	SWBT	\$3.50	\$6.00	\$4.16	\$5.24	
Kentucky	BSOU	\$3.50	\$6.00	\$3.90	\$4.45	
Louisiana	BSOU	\$3.50	\$6.00	\$4.10	\$4.52	
Maine	NYNX	\$3.50	\$6.00	\$4.01	\$4.56	
Maryland	BLAT	\$3.50	\$5.72	\$4.20	\$3.61	Yes
Massachusetts	NYNX	\$3.50	\$6.00	\$4.17	\$2.62	Yes
Michigan	AMER	\$3.50	\$5.28	\$3.98	\$3.99	
Minnesota	USWS	\$3.50	\$5.26	\$4.02	\$3.91	Yes
Mississippi	BSOU	\$3.50	\$6.00	\$4.04	\$5.72	
Missouri	SWBT	\$3.50	\$6.00	\$4.11	\$4.83	
Montana	USWS	\$3.50	\$6.00	\$4.05	\$6.47	
Nebraska	USWS	\$3.50	\$6.00	\$4.12	\$4.79	
Nevada	NEVB	\$3.50	\$5.22	\$3.93	\$4.97	
Hew Hampshire	NYNX	\$3.50	\$6.00	\$4.08	\$4.28	
New Jersey	BLAT	\$3.50	\$5.02	\$3.96	\$3.39	Yes
New Mexico	USWS	\$3.50	\$6.00	\$4.07	\$4.75	
New York	NYNX	\$3.50	\$6.00	\$4.23	\$3.02	Yes
North Carolina	BSOU	\$3.50	\$6.00	\$4.09	\$4.43	
North Dakota	USWS	\$3.50	\$6.00	\$4.07	\$6.42	
Ohio	AMER	\$3.50	\$5.32	\$3.93	\$4.18	
Oklahoma	SWBT	\$3.50	\$6.00	\$4.10	\$4.68	
Oregon	USWS	\$3.50	\$6.00	\$4.13	\$4.05	Yes
Pennsylvania	BLAT	\$3.50	\$5.60	\$4.06	\$3.35	Yes
Rhode Island	NYNX	\$3.50	\$6.00	\$4.03	\$2.94	Yes

Analysis of Subscriber Line Charge Recovery of Forward Looking NTS Costs

				Weighted	TELRIC-Defaul	t Does
			Business	Average	Interstate NTS	Existing
		Residence	Multiline	SLC	Assignment	SLC Recover
State	Carrier	SLC	SLC	Per Line	Per Line	Full NTS?
South Carolina	BSOU	\$3.50	\$6.00	\$4.11	\$4.51	
South Dakota	USWS	\$3.50	\$5.14	\$3.89	\$6.53	
Tennesee	BSOU	\$3.50	\$6.00	\$4.10	\$4.59	
Texas	SWBT	\$3.50	\$6.00	\$4.21	\$4.08	Yes
Utah	USWS	\$3.50	\$6.00	\$4.18	\$3.95	Yes
Vermont	NYNX	\$3.50	\$6.00	\$4.07	\$1.71	Yes
Virginia	BLAT	\$3.50	\$5.92	\$4.24	\$4.84	
Washington	USWS	\$3.50	\$5.58	\$4.01	\$3.52	Yes
West Virginia	BLAT	\$3.50	\$6.00	\$3.99	\$5.06	
Wisconsin	AMER	\$3.50	\$4.83	\$3.86	\$4.24	
Wyoming	USWS	\$3.50	\$6.00	\$4.16	\$6.53	
Weighted Average	je	\$3.50	\$5.50	\$4.05	\$3.71	Yes

Analysis of Annual SLC Shortfall

<u>State</u>	Carrier	Existing SLC Revenues	Low-End NTS Assignment	Shortfall <u>Differences</u>
Alabama	BSOU	\$8,001,713	\$9,050,647	(\$1,048,934)
Arizona	USWS	\$9,249,317	\$7,805,660	, , , , , , , , , , , , , , , , , , , ,
Arkansas	SWBT	\$3,738,459	\$5,106,220	(\$1,367,761)
California	PACB	\$75,344,707	\$58,890,785	(, , , , , , , , , , , , , , , , , , ,
Colorado	USWS	\$9,339,337	\$8,906,814	
Connecticut	SNET	\$8,084,341	\$7,045,946	
Delaware	BLAT	\$1,575,906	\$1,696,996	(\$121,089)
District of Colum	nBLAT	\$4,300,608	\$2,523,619	
Florida	BSOU	\$37,774,009	\$33,799,573	
Georgia	BSOU	\$15,735,663	\$15,933,862	(\$198,200)
Idaho	USWS	\$2,270,719	\$2,966,121	(\$695,402)
Illinois	AMER	\$25,827,659	\$25,100,138	
Indiana	AMER	\$12,064,599	\$10,743,250	
Iowa	USWS	\$4,682,369	\$5,323,164	(\$640,795)
Kansas	SWBT	\$4,888,518	\$6,155,162	(\$1,266,645)
Kentucky	BSOU	\$7,775,244	\$8,862,914	(\$1,087,670)
Louisiana	BSOU	\$8,421,624	\$9,286,132	(\$864,508)
Maine	NYNX	\$2,416,423	\$2,980,646	(\$564,224)
Maryland	BLAT	\$13,282,134	\$11,421,647	
Massachusetts	NYNX	\$16,581,331	\$10,862,319	
Michigan	AMER	\$21,708,151	\$22,331,860	(\$623,708)
Minnesota	USWS	\$8,254,583	\$8,162,164	
Mississippi	SWBT	\$4,546,705	\$6,494,245	(\$1,947,541)
Missouri	BSOU	\$11,596,579	\$13,683,628	(\$2,087,050)
Montana	USWS	\$1,303,317	\$2,116,617	(\$813,301)
Nebraska	USWS	\$3,294,204	\$3,827,721	(\$533,517)
Nevada	NEVB	\$3,824,398	\$4,878,095	(\$1,053,697)
Hew Hampshir	eNYNX	\$2,747,959	\$2,876,387	(\$128,428)
New Jersey	BLAT	\$21,795,532	\$18,684,859	
New Mexico	USWS	\$3,205,742	\$3,891,964	(\$686,222)
New York	NYNX	\$46,686,456	\$35,446,462	
North Carolina	BSOU	\$14,506,754	\$15,806,491	(\$1,299,737)
North Dakota	USWS	\$1,026,450	\$1,668,250	(\$641,801)
Ohio	AMER	\$23,515,004	\$25,168,348	(\$1,653,344)
Oklahoma	SWBT	\$6,211,414	\$7,093,468	(\$882,054)
Oregon	USWS	\$6,787,263	\$6,799,449	(\$12,187)

Analysis of Annual SLC Shortfall

State	Carrier	Existing SLC Revenues	Low-End NTS Assignment	Shortfall <u>Differences</u>
Pennsylvania Rhode Island South Carolina South Dakota Tennesee Texas	BLAT NYNX BSOU USWS BSOU SWBT	\$28,229,247 \$2,353,218 \$5,896,942 \$1,154,392 \$10,672,465 \$40,677,490	\$23,309,943 \$1,837,498 \$6,523,834 \$1,960,525 \$12,039,228 \$40,038,659	(\$626,892) (\$806,132) (\$1,366,763)
Utah Vermont Virginia Washington West Virginia Wisconsin Wyoming	USWS NYNX BLAT USWS BLAT AMER USWS	\$3,817,586 \$1,227,761 \$16,144,145 \$11,699,831 \$2,919,413 \$9,309,654 \$906,287	\$3,705,929 \$1,601,554 \$14,505,642 \$10,551,831 \$3,721,099 \$10,275,218 \$1,427,226	(\$373,794) (\$801,687) (\$965,564) (\$520,940)
-		\$587,373,614	\$6,658,677,681	(\$308,155,011)